## **REBUTTAL TESTIMONY**

of

Dianna Hathhorn Accountant

Accounting Department Financial Analysis Division Illinois Commerce Commission

Request for Increase in Gas Rates

Central Illinois Light Company

Docket No. 02-0837

May 21, 2003

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1	Witne	ess Identification					
2	Q.	Please state your name and business address.					
3	A.	My name is Dianna Hathhorn. My business address is 527 East Capitol Avenue,					
4		Springfield, Illinois 62701.					
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6	Q.	Have you previously filed testimony in this proceeding?					
7	A.	Yes, my direct testimony is ICC Staff Exhibit 2.					
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9 10	Q.	ose of Testimony What is the purpose of this testimony?					
11	A.	I am presenting my position based upon Central Illinois Light Company's					
12		("CILCO" or "Company") rebuttal testimony. Specifically, my testimony					
13		addresses four adjustments contested by the Company: rate case expense,					
14		union payroll increase, non-recurring expense, and uncollectibles expense. My					
15		testimony also addresses my incentive compensation adjustment, which the					
16		Company has accepted, and the Company's update to pension expense and					
17		benefits costs.					
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19	Q.	Are you sponsoring any schedules with your testimony?					
20	A.	Yes. I prepared the following schedules for the Company, which show data as					
21		of, or for the test year ending December 31, 2001:					
22		Schedule 8.1 Adjustment to Rate Case Expense					
23		Schedule 8.2 Adjustment to Union Payroll Increase					

24	Schedule 8.3	Adjustment for Non-Recurring Expense
25	Schedule 8.4	Adjustment to Uncollectibles Expense at Present Rates
26	Schedule 8.5	Adjustment to Incentive Compensation Expense
27	Schedule 8.6	Adjustment to Pension and Benefits Expense
28	Schedule 8.7	Adjustment to Capitalized Pension and Benefits
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#### Adjustment to Rate Case Expense 30

- Q. Please explain your Adjustment to Rate Case Expense, in Schedule 8.1. 31
- Α. Schedule 8.1 reflects my proposed adjustment to amortize the Company's rate 32 case expense over a 5-year period, rather than 3 years, as proposed by the 33 34 Company. My rebuttal adjustment is unchanged from my adjustment presented in my direct testimony. 35

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37 Q. The Company states that, while a five-year amortization may have been 38 appropriate for CILCO under its previous ownership, now that CILCO is owned 39 by Ameren, a three-year amortization period is the best period over which to amortize rate case expense (CILCO Rebuttal Exhibit 6.2, page 25, lines 537-40 41 539). Further, CILCO states that Ameren agreed to a stay-out provision for the 42 gas business until 2005, and anticipates that a gas case will be filed shortly after that provision expires (CILCO Rebuttal Exhibit 6.2, pages 25-26, lines 539-542). 43 44 Does Ameren's prior rate case history support a three-year amortization period? Α. No. The most recent gas rate case for Central Illinois Public Service Company 45 ("CIPS") and Union Electric Company ("UE") was in 1998, Docket No. 98-0546. 46

Prior to that, CIPS conducted rate cases in 1991, 1990, and 1982, while UE's

prior rate case dates back to 1984. This equates to a five-year average period

between rate case filings for CIPS, and even longer for UE. Additionally, while

CILCO is precluded from filing a gas rate case prior to 2005, this is no guarantee

that the Company definitely will file in 2005. None of the rate case histories for

CILCO, CIPS, nor UE supports a three-year amortization period.

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- Q. The Company requests that, if the Commission determines a five-year amortization of rate case expense is appropriate, that the final order in this proceeding specifically state that the Company shall be allowed to include in future rate cases any unamortized balance related to rate case expense (CILCO Rebuttal Exhibit 6.2, page 26, lines 546-549). Do you have any concerns regarding this request?
- 60 A. The Commission's current practice is to allow a utility to include unamortized rate 61 case expense in rate base. However, I cannot commit a future Commission to 62 this same practice.

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- Q. How does your adjustment to rate case expense compare to Mr. Effron's adjustment in AG/CUB Exhibit 1.0, Schedule C-2?
- 66 A. Our adjustments are identical.

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## 68 Adjustment to Union Payroll Increase

69 Q. Please explain your Adjustment to Union Payroll Increase, in Schedule 8.2.

Schedule 8.2 revises my Schedule 2.2 for information presented by the Company 70 Α. in its rebuttal testimony in CILCO Rebuttal Exhibit 6.2, at pages 14-15. CILCO 71 explained that my adjustment would allow only eleven months of the annualized 72 amount of the increase in payroll. From reviewing this testimony and re-73 74 reviewing the Company's workpaper WPC-3.3. I now realize that the Company did not include payroll costs beyond the Company's test year. Therefore my 75 adjustment to union payroll increase reflects the same amount as the 76 77 Company's.

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### Adjustment for Non-Recurring Expense

- 80 Q. Please explain your Adjustment for Non-Recurring Expense, in Schedule 8.3.
- A. Schedule 8.3 presents my adjustment to disallow the cost of a contract employee because the cost is a non-recurring expense. My rebuttal adjustment is unchanged from my adjustment presented in my direct testimony.

- The Company states that, if it proposed an adjustment to annualize the cost associated with a new full-time employee, such adjustment would exceed the amount you disallowed for the non-recurring temporary contractor expense (CILCO Rebuttal Exhibit 6.2, page 16, lines 326-330). Is your adjustment based upon the Company's labor expense?
- 90 A. No, it is not. As stated in my direct testimony, my adjustment is based upon the
  10 total test year non-payroll expense recorded in account 851, system control and
  10 load dispatching (ICC Staff Exhibit 2, page 5). My analysis of this account shows

that the test year non-payroll balance of account 851 is \$44,662, compared to the
1999, 2000, and 2002 (through 11/02) non-payroll balances of \$4,007, \$9,689,
and \$14,904, respectively.

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- 97 Q. The Company argues that, since there will always be some level of legitimate
  98 non-recurring expenses in the test year, Staff's adjustment should not be
  99 approved (CILCO Rebuttal Exhibit 6.2, pages 16-17, lines 331-335, 347-351).
  100 Does the Company's position conform to your general understanding of utility
  101 ratemaking?
- 102 A. No, it does not. The test period should reflect a normal, recurring level of
  103 expenditures. Items that are of a one-time nature are typically excluded from the
  104 revenue requirement, or, in certain circumstances, are allowed to be amortized
  105 over an appropriate recovery period.

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#### Adjustment to Uncollectibles Expense at Present Rates

- 108 Q. Please explain your Adjustment to Uncollectibles Expense at Present Rates, in
  109 Schedule 8.4.
- 110 A. Schedule 8.4 replaces my Schedule 2.4 for a correction to line 6, Company
  111 operating revenues at present rates. In my original schedule, Staff inadvertently
  112 included add-on tax revenue in operating revenues, which is incorrect.
  113 Therefore, I have revised my adjustment for the correct operating revenues at
  114 present rates amount, which also revises line 9. I have not changed the
  115 methodology of the adjustment.

Q. The Company presents CILCO Rebuttal Exhibits 5.4 and 5.6, which reflect 117 NYMEX gas futures prices for various time periods (CILCO Rebuttal Exhibit 5.2. 118 page 14 at line 299 and page 15 at line 328). The Company further states that 119 120 every indicator shows that gas costs will be as high or higher in the foreseeable 121 future than they were in the test year (CILCO Rebuttal Exhibit 5.2, pages 13-14, lines 293-295). How do you respond to this argument? 122 123 Α. Staff witness Lounsberry, in ICC Staff Exhibit 11, is addressing CILCO's erroneous reliance on forecast gas costs, as they relate to uncollectibles 124

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expense.

Q. The Company states that your adjustment ignores the fact that the test year uncollectibles expense is directly related to higher costs of gas during the test year (CILCO Rebuttal Exhibit 5.2, page 13, lines 287-288). How do you respond to this argument?

A. My adjustment accounts for the higher cost of gas during the test year by
calculating an average uncollectibles *rate*, rather than simply a test year amount
of expense. It is calculated in two steps. First, for each year 1998 through 2001,
I divide the historical uncollectibles expense by the historical total revenues
amount, to determine annual uncollectibles rates. As the company utilizes a
purchased gas adjustment clause, these revenues are directly related to the cost
of gas. Next, I average the uncollectibles rates, to be applied to the test year

revenues in the instant proceeding.

- 140 Q. Why is it appropriate in this proceeding to calculate an average uncollectibles 141 rate over a four-year period?
- A. From a simple review of the uncollectibles expense levels of the period 1998 142 143 through 2001, it is clear that the 2001 test year amount is an anomaly, and an average calculation is typically used in rate-making to adjust for such items. My 144 analysis began by reviewing the Company's response to Staff Data Request CIL-145 146 027, which asked, among other things, for the Company's method of determining uncollectibles expense. The Company did not describe any use of the NYMEX 147 gas futures prices in its calculation of uncollectibles expense. Therefore, my 148 adjustment is based upon the historical experience of actual revenues and 149 uncollectibles expense, consistent with the Company's use of actual experience 150 levels as well. 151

- 153 Q. The Company states that any adjustment to the 2001 test year uncollectibles
  154 expense should be adjusted upward, not downward (CILCO Rebuttal Exhibit 5.2,
  155 page 15, lines 333-335). Did the Company propose a pro forma adjustment to its
  156 uncollectibles expense in its direct case?
- 157 A. No, it did not. Further, the 2002 level has already dropped to \$971,000. As a

  158 percentage of revenues, this amounts to a 0.4359% uncollectibles rate,

  159 compared to my average rate of 0.6100%, and compared to the unadjusted test

  160 year rate of 0.9700% (Company responses to Staff Data Requests DLH-8.01and

  161 DLH-13.06, and my Schedule 8.1).

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- 163 Q. How does your adjustment to uncollectibles expense compare to Mr. Effron's adjustment in AG/CUB Exhibit 1.0, Schedule C-2?
- 165 A. Our adjustments are similar, in that they both attempt to adjust for the abnormally
  166 high amount of uncollectibles expense in 2001. However, since my adjustment
  167 reflects an average of both the expense and revenue components, it should be
  168 adopted instead of Mr. Effron's, since his adjustment only averages the expense
  169 amounts and does not account for the cost of gas.

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### Adjustment to Incentive Compensation Expense

- 172 Q. Please explain your Adjustment to Incentive Compensation Expense, in Schedule 8.5.
- A. Schedule 8.5 reflects the fact that the Company has accepted my adjustment in Schedule 2.5 (CILCO Rebuttal Exhibit 6.2, page 20, lines 420-424). Since the Company has reflected the effect of my adjustment in its rebuttal position revenue requirement, my Schedule 8.5 reflects no further decrease to operating income.

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- Q. How does your adjustment to incentive compensation expense compare to Mr. Effron's adjustment in AG/CUB Exhibit 1.0, Schedule C-2?
- A. My adjustment includes only the cost of the Sales, Marketing, and Trading Unit
  Plan, while Mr. Effron's also disallows the cost of the Energy Delivery Unit Plan

  ("EDU Plan"). My analysis of Company documentation on the EDU Plan is that

the EDU Plan is consistent with the Commission's practice of allowing rate recovery for incentive compensation plans that provide ratepayer benefits.

### Company Updates to Pension and Benefits Expenses

- Q. Does Staff object to the Company's update of its Pensions and Benefits expenses to reflect the annualized 2003 medical costs and the annualized 2003 actuarial reports for pensions and OPEB (other post-retirement employment benefits) in CILCO Rebuttal Exhibit 6.5?
- 193 A. No. However, I discovered two items within the Company's calculations that
  194 need to be adjusted. First, the Company's calculations are based upon an
  195 estimate of pension and OPEB expense. These calculations need to be updated
  196 to the final actuarial report, issued in May of 2003. Second, I discovered an error
  197 in the Company's computation of its capitalized amount of pension and benefits
  198 amounts, which needs to be corrected.

- Q. Please explain your Adjustment to Pension and Benefits Expense, in Schedule8.6.
- A. Schedule 8.6 reflects the pension and OPEB amounts from the final May 2003
  actuarial report. CILCO's Rebuttal Exhibit 6.5 was prepared using an estimate
  from the actuary (Company response to Staff Data Request DLH-9.07). My
  adjustment does not change the Company's methodology for calculating the
  operations and maintenance amount of pensions and benefits expense.

- Q. Please explain your Adjustment to Capitalized Pension and Benefits, in Schedule 208 8.7. 209 A. Schedule 8.7 reflects a correction to the Company's rebuttal adjustment to 210 include a portion of its medical, pension, and OPEB cost in rate base. 211 212 reviewing the Company's CILCO Rebuttal Exhibit 6.5. I discovered the Company inadvertently included the same amount for its increase to pensions and benefits 213 for rate base as its adjustment to expense. This is incorrect. My adjustment 214 215 does not change the Company's methodology for capitalizing pensions and benefits. It is my understanding that the Company agrees with this correction. 216 217 218 Q. How do your adjustments in Schedules 8.6 and 8.7 effect Mr. Effron's adjustments in AG/CUB Exhibit 1.0, Schedule C-2 and C-2.1? 219 Α. In my opinion, my adjustments should be adopted instead of Mr. Effron's, 220
- because these use the updated 2003 information with the correct capitalization
  and expense allocations. Mr. Effron's adjustments are based upon the 2002
  actuarial study and capitalization ratios that the Company has disputed.
- Q. Does this conclude your prepared rebuttal testimony?
- 226 A. Yes, it does.

## Central Illinois Light Company

## Adjustment to Rate Case Expense

For the Test Year Ending December 31, 2001 In Thousands

Line				
No.	Description	A	mount	Source
	(a)		(b)	(c)
1	Rate Case Expense per Staff	\$	204	Line 10
2	Rate Case Expense per Company		339	Company Schedule C-11, Line 12
3	Staff Proposed Adjustment	\$	(135)	Line 1 - line 2
4	Prior Gas Rate Case History:			
5	Number of Years From 1990 through 2002		12	
6	Number of Cases Since 1990 (90-0127, 94-0040)		2	
7	Average Time Internal Between Cases		6	Line 5 / Line 6
8	Total Rate Case Expense	\$	1,018	Company Schedule C-11, Line 9
9	5 Year Amortization Period per Staff		5	Staff Testimony
10	Rate Case Expense per Staff	\$	204	Line 8 / Line 9

# Central Illinois Light Company Adjustment to Union Payroll Increase For the Test Year Ending December 31, 2001 In Thousands

Line No.	Description	Per Company		 Per Staff	Staff Proposed Adjustment		
	(a)		(b)	(c)		(d)	
	Union Payrol		(1)	(1)			
1	Cost of Gas Expense	\$	212	\$ 212	\$	-	
2	Underground Storage Expense		53	53		-	
3	Transmission Expense		374	374		-	
4	Distribution Expense		4,447	4,447		-	
5	Customer Accounts Expense		447	447		-	
6	Admin. & General Expense		49	49		-	_
7	Total	\$	5,582	\$ 5,582	\$		_

(1) Source: WPC 3.3

## Central Illinois Light Company Adjustment for Non-Recurring Expense For the Test Year Ending December 31, 2001 In Thousands

Line No.	Description	Amount	Source
	(a)	(b)	(c)
1 2	Contract Employee Expense per Staff Contract Employee Expense per Company	\$ - 31	Company Response to DLH-6.01, sum of cols. (c) and (d)
3	Staff Proposed Adjustmen	\$ (31)	Line 1 - line 2

Docket No. 02-0837 ICC Staff Exhibit 8 Schedule 8.4

# Central Illinois Light Company Adjustment to Uncollectibles Expense at Present Rates For the Test Year Ending December 31, 2001 In Thousands

Line No.	<u>Description</u>	Total Gas Operating Revenues	Un	count 904 collectible Expense	U	ncollectible	<u>Source</u>
	(a)	(b)		(e)		(f)	(e)
3	2001 Totals 2000 Totals 1999 Totals 1998 Totals	\$ 285,699 251,881 189,632 180,919	\$	2,762 1,000 734 1,250		(e) / (d) 0.97% 0.40% 0.39% 0.69%	Company Form 21 ILCC, p. 300 Company Form 21 ILCC, p. 300 Company Form 21 ILCC, p. 300 Company Form 21 ILCC, p. 300
5	4 Year Average					0.61%	Sum of Column (d) lines 1 through 4 divided by 4
6	Company Operating Revenues at Present Rates				\$	279,957	ICC Staff Exhibit 7, Schedule 7.1, line 4
7	Uncollectible Expense per Staff				\$	1,709	Line 5 times line 6
8	Uncollectible Expense in Test Year per Company				\$	2,762	Company Data Request Response CIL-027
9	Adjustment to Uncollectible Expense				\$	(1,053)	Line 7 minus line 8

## Central Illinois Light Company Adjustment to Incentive Compensation Expense For the Test Year Ending December 31, 2001 In Thousands

Line No.	Description	Amount		Source	
	(a)	(b)		(c)	
	SMT Plan Expense per Staff SMT Plan Expense per Company	\$	0	CILCO Rebuttal Exhibit 6.2, pages 17-18	
3	Staff Proposed Adjustmen	\$	-	Line 1 - line 2	
	SMT Plan Payroll Tax Expense per Staff SMT Plan Payroll Tax Expense per Company	\$	0	CILCO Rebuttal Exhibit 6.2, pages 17-18	
6	Staff Proposed Adjustmen	\$	-	Line 4 - line 5	

# Central Illinois Light Company Adjustment to Pension and Benefits Expense For the Test Year Ending December 31, 2001 In Thousands

Line			
No.	<u>Description</u>	<u>Amount</u>	<u>Source</u>
	(a)	(b)	(c)
1	Periodic Pension Cost, per 2003 Actuarial Study	\$ 18,148	CILCO Response to Data Request DLH-9.06
2	Allocated to Gas	34%	CILCO Rebuttal Ex. 6.5, line 9
3	Total Pension Cost Allocated to Gas	\$ 6,170	Line 1 * line 2
4	Actual Pension Cost- 2001	(1,419)	CILCO Rebuttal Ex. 6.5, line 11
5	Adjustment to pension cost	\$ 7,589	Sub-total
-	O & M	80.85%	
7	Total Adjustment to expense per staff	\$ 4,989	Line 3 * line 6
8	Total Adjustment to expense per company	5,608	CILCO Rebuttal Ex. 6.5, line 14
9	Sub-total: Pension	\$ (619)	Line 7 - line 8
10	Periodic OPEB Cost, per 2003 Actuarial Study	\$ 18.921	CILCO Response to Data Request DLH-9.06
11	Allocated to Gas	φ 10,321 37%	· · · · · · · · · · · · · · · · · · ·
12	Total OPEB Cost Allocated to Gas	\$ 7,001	-
	Actual OPEB Cost- 2001	3,388	CILCO Rebuttal Ex. 6.5, line 20
	Adjustment to OPEB cost	\$ 3,613	= "
17	Adjustment to Or EB cost	ψ 0,010	Gub-total
15	O & M	80.62%	CILCO Rebuttal Ex. 6.5, line 22
16	Total Adjustment to expense per staff	\$ 2,913	Line 14 * line 15
17	Total Adjustment to expense per company	2,787	CILCO Rebuttal Ex. 6.5, line 23
18	Sub-total: OPEB	\$ 126	Line 16 - line 17
4.0	T 1 101 (6 A 1) 1 1 1 B 1 1 1 5 6	<b>A</b> (100)	11. 0 . 15. 40
19	Total Staff Adjustment to Pensions and Benefits	\$ (493)	Line 9 + line 18

## Central Illinois Light Company Adjustment to Capitalized Pension and Benefits For the Test Year Ending December 31, 2001 In Thousands

Line	Description	A a	Course
No.	<u>Description</u>	<u>Amount</u>	<u>Source</u>
	(a)	(b)	(c)
1	Capitalized Medical Cost, per Staff	\$ 56	CILCO Rebuttal Ex. 6.5, line 3 - line 5
2	Capitalized Medical Cost, per Company	(115)	CILCO Rebuttal Ex. 6.5, line 7
3	Sub-Total: Medical Cost	\$ 171	Line 1 - line 2
4	Total Pension Cost Allocated to Gas	\$ 6,170	ICC Staff Exhibit 8, Schedule 8.6, line 3
5	Pension Capitalization Rate	19.15%	Inverse of ICC Staff Exhibit 8, Schedule 8.6, line 6
6	Capitalized Pension Cost, per Staff	\$ 1,182	Line 4 * line 5
7	Capitalized Pension Cost, per Company	1,418	CILCO Rebuttal Ex. 6.5, line 16
8	Sub-Total: Pension	\$ (236)	Line 6 - line 7
9	Total OPEB Cost Allocated to Gas	\$ 3,613	ICC Staff Exhibit 8, Schedule 8.6, line 14
10	Pension Capitalization Rate	19.38%	Inverse of ICC Staff Exhibit 8, Schedule 8.6, line 15
11	Capitalized OPEB Cost, per Staff	\$ 700	Line 9 * line 10
12	Capitalized OPEB Cost, per Company	794	CILCO Rebuttal Ex. 6.5, line 25
13	Sub-Total: OPEB	\$ (94)	Line 11 - line 12
14	Total Staff Adjustment to Rate Base for Capitalized Pension and Benefits	\$ (159)	Sum of lines 3, 8, and 14